

# Appeal

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China – Ning'er County

## Assistance to Earthquake Affected ASCN71 Appeal Target: US\$ 211,579

Geneva, 12 June 2007

Dear Colleagues,

On 4 June 2007, a strong earthquake of magnitude 6.4 on the Richter Scale hit Ning'er County on the Yunnan-Guizhou Plateau, southern Yunnan Province. The quake was the most serious in 30 years causing widespread damage in five counties. Of these five counties, Ning'er county is the worst affected with all nine townships sustaining significant damage. As at 5 June the death toll was three and 562 people were reported as injured. Latest statistics from the Ning'er Disaster Relief Headquarters report that 242,000 houses in rural areas have been damaged, 11,400 houses collapsed and 140,000 houses severely damaged. 536,000 people from Ning'er and nearby counties have been affected and 180,000 evacuated. The quake damaged pipes, cutting off water supplies and communication lines were down.

The government and various organisations have released funds and provided relief materials. However, ACT member the **Amity Foundation** has reported that the needs are still far greater than the assistance provided so far. Ning'er County is one of the poorest counties in China where most of the farmers live in houses constructed of wood and mud which are easily destroyed in an earthquake. According to Amity Foundation, sufficient tents have now been provided for basic shelter. However, with the rains continuing, villagers still need plastic sheeting to protect food and seeds as well as their other basic belongings to mitigate against further losses and increased vulnerability. There is also a serious lack of potable water and food in the affected areas.

Amity Foundation is currently planning to help meet the basic needs of 2,000 of the most vulnerable families that have been rendered homeless and who have not received any help from the government or other agencies. During the crisis phase it is planned to provide basic food and shelter (rice, quilts and plastic sheeting) to help meet the most urgent needs. Assistance for reconstruction of 100 houses, two village schools and three irrigation systems is planned during the post crisis phase.

**Project Completion Date:**

31 May 2008

**Reporting Schedule**

	<b>Interim narrative &amp; financial report</b>	<b>Final narrative &amp; financial report</b>	<b>Audit</b>
<b>Amity</b>	31 December 2007	31 July 2008	31 August 2008

**Summary of Appeal Targets, Pledges/Contributions Received and Balance Requested**

Total Appeal Target(s)	<u>US\$</u> 211,579
<b><u>Less:</u></b> Pledges/Contr. Recd.	<u>0</u>
<b>Balance Requested from ACT Alliance</b>	<b>211,579</b>

John Nduna

Director, ACT Co-ordinating Office

## **I. REQUESTING ACT MEMBER INFORMATION**

### **▲ Amity Foundation**

## **II. IMPLEMENTING ACT MEMBER & PARTNER INFORMATION**

The Amity Foundation, an independent Chinese voluntary organization, was created in 1985 on the initiative of Chinese Christians to promote education, social service, health, rural development, emergency relief and rehabilitation programmes. Amity is registered as a non-profit organization.

Amity has been engaged in relief work for the past 20 years and has established a nation wide relief network through its local partners and churches. Amity handles, on average, two or three emergencies a year. In major disasters, it starts with emergency assistance of two to four months followed by rehabilitation programs for a period of one or two years. When there is a need, and when resources are available, disaster mitigation and preparedness programs are initiated to help reduce the effect of disasters on communities. Amity works in close collaboration with its local partners.

Amity has had a Project Office in Yunnan for the past 16 years and this will be the implementing arm of Amity Foundation for this appeal.

Amity also works in full co-operation with local government authorities at county level.

## **III. DESCRIPTION of the EMERGENCY SITUATION**

Ning'er (Hani and Yi Autonomous County) is located on the Yunnan-Guizhou Plateau in southern Yunnan Province. The population is around 184,000 of which 150,000 are farmers. Minority groups account for 49.68% of the population. The main type of livelihood is farming of rice, corn, tea, tobacco leaf and coffee etc. The average yearly income in Ning'er is around US\$ 260, which contributes to it being one of the poorest counties in China.

On 4 June 2007, a strong earthquake of magnitude 6.4 on the Richter Scale, the most serious in 30 years, caused widespread damage in five counties of Yunnan province on the Yunnan-Guizhou Plateau in South-West China. Seismologists have recorded more than 1,400 after-shocks in Ning'er since the quake struck. Of the five affected counties, Ning'er county suffered the worst damage in all nine of its townships.

According to statistics the death toll is three and 562 people were reported as injured. Latest statistics from the Ning'er Disaster Relief Headquarters report that 242,000 houses in rural areas have been damaged, 11,400 houses collapsed and 140,000 houses severely damaged. 536,000 people from Ning'er and nearby counties have been affected and 180,000 evacuated. The pipes were damaged cutting off water supplies and communication lines also went down.

## **IV. DESCRIPTION of the SITUATION in the AREA of PROPOSED RESPONSE**

Ning'er County is one of the poorest counties in China and many of the affected are farmers whose houses are made of wood and mud. These houses are not substantial enough to resist earthquakes and usually sustain serious damage or collapse totally. A large number of people had to be evacuated and as there were not initially enough tents to go around, many people were sheltering with relatives or neighbours or sharing tents with other families. The majority of the most seriously affected by the quake will not be able to recover without outside help – both immediate emergency help and also

assistance to recover their livelihoods through rehabilitation of important destroyed infrastructure such as irrigation systems, and reconstruction of houses, schools and hospital facilities.

### ***Assistance provided by local governments/organisations and current problems***

Immediately following the disaster an emergency team from the Civil Administration Department along with teams from the Earthquake Bureau and Health Department were rushed to the area to carry out assessments and provide the most urgently needed assistance. Various organisations and companies were also quick in responding to the emergency by providing funds and actively helping in the distribution of most urgently needed items such as tents, clothes, plastic sheeting, quilts, water, rice and medicine.

However, the damage caused by the quake is extensive and in spite of the significant response there are still people in need of basic life sustaining assistance, including food and potable water.

## **V. TARGETED BENEFICIARIES**

Although neighbouring counties were also affected by the earthquake, Amity has decided to target Ning'er County for assistance as it is the most severely affected area with a high level of poverty and vulnerability amongst its population. Beneficiaries will be selected according to the following criteria:

- ▲ Families who have had to evacuate to other places because their houses have been destroyed or are too dangerous for habitation;
- ▲ Families who have lost at least two thirds of their crops;
- ▲ Families or people who are extremely poor, the handicapped and other vulnerable groups. Care will be taken to ensure that women, children and the elderly are given priority in receiving relief assistance.

## **VI. PROPOSED EMERGENCY ASSISTANCE & IMPLEMENTATION**

**Goal:** to alleviate the suffering and help meet the basic needs of 2,000 of the most vulnerable families made homeless and who have not received assistance from the government or other agencies.

### **Objectives:**

- ▲ To provide 15 kilos of rice per person to 2,000 individuals in about 600 vulnerable families
- ▲ To provide one quilt per family to 2,000 families
- ▲ To provide one plastic sheet (40 m<sup>2</sup>) per family to 1,000 families
- ▲ To help rebuild 100 houses
- ▲ To help rebuild three irrigation systems
- ▲ To help rebuild two village schools

### **Assistance and Implementation**

#### ***Rice***

15 kilos of rice (local production and purchased locally) will be distributed to 2,000 individuals.

#### ***Quilts***

Each quilt (with cotton wadding) and cover weighs 3 kg and measures 1.5 meters by 1.8 meters. The ACT International logo will be printed on the quilt cover.

### ***Plastic Sheeting***

Initially there were not enough tents to shelter all those rendered homeless. However, now there is sufficient shelter for the people but, with the continuation of the rainy season, villagers are still in desperate need of plastic sheeting to protect food and seeds as well as their other basic belongings to mitigate further losses and increased vulnerability. Once houses are rebuilt, the sheeting, which measures around 40m<sup>2</sup>, can be used to cover corn or paddy during the rainy season.

### ***Houses***

House construction will follow a standard design, using a brick or brick and cement framework and will conform to quake-resistant specifications. Although there is no obligation to rebuild private housing using quake resistant specifications the local authorities and villagers themselves have decided to adhere to this. (This was also done for reconstruction work under ASCN31). Villagers in Ning'er county also have their own ideas about disaster reduction and have decided to use wood to for the framework and then construct the wall outside the framework. Consequently, if the walls were to collapse during a future quake they would fall outwards, and people inside the house would not be injured. During the rehabilitation work, Amity will combine experience from former rehabilitation work, from local people, and also get ideas from local government and experts. For public buildings such as schools and hospitals, the quake resistant standards set by the government will be followed. Each house will have a floor space of at least 60m<sup>2</sup> and will cost about 18,000 yuan each (US\$ 2,353).

The local government will contribute 3,000 to 5,000 yuan for each house to be built. Amity will provide 5,000 yuan and the beneficiaries will contribute the rest of the costs through cash, materials from collapsed houses and labour. The most vulnerable families will be given priority during the implementing process. The Amity Project Office will provide technical expertise and carry out quality control of the construction work.

### ***Village schools***

The schools will be constructed using a steel and cement framework and will have floor space of about 500 square meters. The price of the construction materials has increased, and it is estimated that 800 to 850 yuan is required to build one square meter. Amity is planning to provide 250 to 300 yuan for each square meter, and also to help the school equip their teaching facilities. The Government will contribute at least half of the costs, and beneficiary communities will contribute their labour. The County Education Bureau, Quality Surveillance Officer and a professional architect will also be available to ensure the quality of the school building.

### ***Irrigation systems***

As the main economic activity in the area is plantation crops, rehabilitation of the damaged irrigation systems is an absolute necessity for recovery of livelihood and income generation. Therefore, Amity is planning to assist in the rehabilitation of three irrigation systems by providing about 100,000 yuan for each facility. The local authorities will also contribute and the local people will contribute their labour. Staff from the relevant government offices and a technician will ensure the quality of the irrigation systems.

***Procurement:*** Relief materials will be purchased locally. In order to ensure the quality and to achieve cost effectiveness, three potential suppliers will be invited to give quotes. The supplier will be decided upon based on comparison between the quality, the price, the supply period and the service they offer.

***Implementation period:*** June 2007 to end May 2008 (12 months).

## **VII. ADMINISTRATION & FINANCE**

### **Administration**

Amity will work to co-ordinate, design, and implement relief work, and to procure and distribute relief materials. In the course of implementation adjustments will be made based on the feedback from the implementation team, consultations with different sources and first hand information obtained from the field trips made by Amity relief staff.

Administration costs budgeted for include staff salaries and benefits, medical insurance, pensions, staff development, office maintenance, office equipment, travel and day-to-day running costs, including electricity and utilities, etc.

### **Finance**

Amity is responsible for management of the finances and accounts. In order to ensure that the relief funds are used as planned, it has been agreed with the Amity Project Office that they will pre-finance the purchase of the emergency relief materials. They will then be reimbursed later by Amity when the relief materials have been distributed and when the following receipts have been received and checked.

- Purchase receipts (with tax bureau seals) provided by the suppliers which clearly state the total amount/number, the unit cost and the total cost of the bought materials;
- Receipts provided by beneficiary townships which clearly state the total amount/number of the emergency relief materials they have received (with township government seals);
- Receipts provided by beneficiary villages which clearly state the total amount/number of the emergency relief materials they have received (with village government seals);
- Relief Material Distribution Registers with names of the beneficiary families, number of family members, name and amount/number of assistance items each family receives, and their signatures and seals.

For construction of houses, village schools and irrigation facilities, Amity will release funds in stages. One third of the funds will be released when construction starts. Another one third released when construction is half done. The last tranche will be released when construction is completed and when completion inspection shows that all technical specifications are met and quality requirements satisfied.

Jiangsu Huahong Certified Public Accountants will audit this appeal. They follow the procedures and regulations set by the Central Government.

## **VIII. MONITORING, REPORTING & EVALUATIONS**

### **Monitoring**

Amity and its local project office will closely monitor the overall process of the relief work. One of the measures taken to monitor the work is that beneficiary townships and villages will be requested to make public the assistance criteria, beneficiaries, selection criteria, as well as the assistance they each receive. Furthermore, staff from Amity head office along with Amity Project Office staff will make field visits during and following the relief and rehabilitation activities to ensure that the funding and relief items have been distributed as planned. Amity staff are aware of the NGO Code of Conduct and local project office staff have been working with Amity for a long time and are familiar with Amity's principles in doing project work, including participatory approaches and the Amity's internal Planning and Monitoring & Evaluation systems. Amity has over the past few years stressed the issue of strengthening the capacity building of its own staff as well as their local partners around PME. Amity has recently run several training seminars on this topic for local partners.

**Reporting Schedule**

Amity is responsible for preparation of all reporting according to ACT Reporting Guidelines.

	<b>Interim narrative &amp; financial report</b>	<b>Final narrative &amp; financial report</b>	<b>Audit</b>
<b>Amity</b>	31 December 2007	31 July 2008	31 August 2008

**IX. CO-ORDINATION**

Amity will work in close collaboration with the local government authorities.

**X. BUDGET**

<b>Appeal Name: Assistance for Earthquake in Ning'er County, Yunnan Province in 2007</b>					
<b>Item</b>	<b>Type of unit</b>	<b>No. of unit</b>	<b>Unit Cost CNY</b>	<b>Budget CNY</b>	<b>Budget USD</b>
<b>Direct Assistance</b>					
<b>Crisis Phase</b>					
Rice	kilo	30,000	3.00	90,000.00	11,842
Quilts	sheet	2,000	110.00	220,000.00	28,947
Plastic Sheeting	sheet	1,000	50.00	50,000.00	6,579
<b>Sub Total</b>				<b>360,000.00</b>	<b>47,368</b>
<b>Rehabilitation</b>					
Houses	family	100	5,000.00	500,000.00	65,789
Irrigation Systems	set	3	100,000.00	300,000.00	39,474
Village Schools	school	2	150,000.00	300,000.00	39,474
<b>Sub Total</b>				<b>1,100,000.00</b>	<b>144,737</b>
<b>Administration &amp; operational costs (10%)</b>				<b>146,000.00</b>	<b>19,211</b>
<b>Audit Fee</b>				<b>2,000.00</b>	<b>263</b>
<b>Total</b>				<b>1,608,000.00</b>	<b>211,579</b>
exchange rate: 1 USD = 7.6 yuan					