



150 route de Ferney, P.O. Box 2100
1211 Geneva 2, Switzerland

Tel: 41 22 791 6033 Fax: 41 22 791 6506
e-mail: act@act-intl.org

Coordinating Office

Appeal

China

Assistance to Flood Affected ASCN52 (Revision 1)

Appeal Target: US\$ 575,902

Balance Requested from ACT Alliance: US\$ 501,982

Geneva, 7 July 2005

Dear Colleagues,

One month into China's rainy season and flood related losses across the country are already into the billions of dollars. Floodwaters and landslides have inundated and leveled hundreds of thousands of homes, flattened millions of hectares of standing harvest and decimated the livestock in 22 provinces. Over three million people have had to be evacuated.

Severe flooding (the worst in 100 years) devastated Guangxi Zhuang Autonomous Region between 18 – 17 June claiming 54 lives and causing economic damage in excess of 840 million US\$. Continuous rainfall over the past two weeks has affected over seven million people and all the major rivers in the area are flowing well above danger level. 45,000 houses have been destroyed along with 410,000 hectares of farmland. According to the International Federation of Red Cross and Red Crescent Societies, the main reason for devastation of houses is the poor quality of construction materials. Many of the farmers are unable to afford proper materials such as cement, consequently, many houses are built of mud-based sealant which is unable to stand up to flood waters. Many of the people most affected are subsistence farmers who are being pushed further into poverty and destitution, not only because of the massive loss of crops, but also the loss of their livestock.

Based on weather patterns over the past years, the rainy season is expected to continue until the end of August causing more problems in flood-prone areas across the country.

ACT Appeal ASCN52, originally issued 21 June, is being revised to include an emergency response to the flooding in Guangxi Zhuang Autonomous Region. The relief and rehabilitation components as mentioned in the original appeal for flood affected people in Hunan and Guizhou Province have not changed, but relief for selected areas in Guangxi Zhuang Autonomous Region has been included to enable Amity to provide the support where it is mostly needed.

An advance of US\$ 40,000 is being taken from the Rapid Response Fund to be replenished from the appeal. However, funding for the ASCN52 Appeal is very low and we therefore strongly urge our donors to consider funding this very urgent request.

ACT is a global alliance of churches and related agencies working to save lives and support communities in emergencies worldwide.
The ACT Coordinating Office is based with the World Council of Churches (WCC) and The Lutheran World Federation (LWF) in Switzerland.

Project Completion Date:

30 June 2006

Summary of Appeal Targets, Pledges/Contributions Received and Balance Requested

Total Appeal Target(s)	US\$ 575,902
<u>Less:</u> Pledges/Contr. Recd.	<u>73,920</u>
Balance Requested from ACT Alliance	501,982

White Rakuba
Director, ACT Co-ordinating Office

Full details of programme and budget are on following pages.

I. REQUESTING ACT MEMBER

- **The Amity Foundation**

II. IMPLEMENTING ACT MEMBER & PARTNER INFORMATION

The Amity Foundation, an independent Chinese voluntary organisation, was created in 1985 on the initiative of Chinese Christians to promote education, social service, health, rural development, emergency relief and rehabilitation programmes. Amity is registered as a non-profit organisation.

Amity has been engaged in relief work for the past 18 years and has established a nation-wide relief network through its local partners and churches. Amity handles, on average, two or three emergencies a year. In major disasters, it starts with emergency assistance of two to four months followed by rehabilitation programs for a period of one or two years. When there is a need, and when resources are available, disaster mitigation and prevention programs are initiated to help reduce the effect of disasters on communities. Amity works in close collaboration with its local partners.

- **Hunan Overseas Friendship Association**
- **Guizhou Democratic Construction Association**
- **Guangxi Overseas Friendship Association**
- **Guangxi Amity Projects Office**

III. DESCRIPTION of the EMERGENCY SITUATION

From early April heavy rains lashed eleven provinces/municipalities including Hunan, Guizhou, Sichuan, Chongqing, Jiangsu, Guangxi, Guangdong, Fujian, Jiangxi Hubei and Xinjiang. From 31 May to 6 June torrential rains triggered flooding which has turned vast areas of southern China into muddy lakes, razed mountain villages and destroyed more than 76,000 housing units and damaged 234,000 units according to OCHA. As of 6 June 2005 over 17-million people had been affected by floods, including many who lost their homes or were forced to flee the flooded areas. The death toll has topped 200.

Official reports for Hunan and Guizhou Provinces as of 6 June:

Item	Nos	
	Hunan	Guizhou
Death toll	92	31
Disappearances	39	4
People evacuated		17,000
People affected	2,965,900	765,000
Collapsed houses	7,1890	2,600
Loss of livestock	43,490	
Damaged crops (hectares)	283,220	3,000
Crops destroyed	51587	/
Direct economic loss	2,772,800,000	300,000,000

Basic infrastructure has also suffered damage. In Hunan Province alone 420 primary or junior middle schools, 67 village clinics, 68 water reservoirs, 68 water and electricity stations, 7,000 irrigation facilities, as well as potable water systems, levees, roads, electrical structures and communication systems have been damaged to a certain degree.

As of 6 June 2005, the Ministries of Civil Affairs and Finance have earmarked 18 million yuan (around US\$ 2.2 million) for a disaster fund for Hunan. 3,000 tents have also been allocated to the disaster stricken areas in Hunan and 2,000 for Guizhou Province.

Local authorities across the country have been ordered to mobilise resources to battle the floods and ensure major rivers and reservoirs are not breached. However, flood prevention structures on the Yangtze have already been damaged by floods earlier in the year.

Further heavy rainfall is expected to fall in most areas in the middle and lower reaches of the Yangtze River - this will be followed by the usual rainy season. Due to previous flooding this year, a number of the flood barriers and safeguards in the Yangtze River areas have already suffered damage.

Guangxi Province

According to the Xinhua News Agency, severe flooding (the worst in 100 years) devastated Guangxi Zhuan Autonomous Region between 18 – 17 June claiming 54 lives and causing economic damage in excess of 840 million US\$. Continuous rainfall over the past two weeks has affected over seven million people and all the major rivers in the area are flowing well above danger level. 45,000 houses have been destroyed along with 410,000 hectares of farmland. According to the International Federation of Red Cross and Red Crescent Societies, the main reason for devastation of houses is the poor quality of construction materials. Many of the farmers are unable to afford proper materials such as cement, consequently, many houses are built of mud-based sealant which is unable to stand up to flood waters. Villagers who have been displaced are now living in tents, provided by the Red Cross or the government.

Many of the people most affected are subsistence farmers who are being pushed further into poverty and destitution, not only because of the massive loss of crops, but also the loss of their livestock.

Official reports show that up to 26 June, damages in the four counties including:

Item	Unit	Guangxi	Xiangzhou	Zhaoping	Pingnan	Teng
Death toll	persons	63	6	14	15	2
Missing	persons	23	7	14	4	/
People affected	persons	7,716,000	187,300	253,000	576,120	664,083
Evacuated	persons	945,000	60,000	41,000	86,900	193,055
Houses collapsed/destroyed	families/ rooms	46,000/ 174,000	9,000/ 36,000	3,105/ 15,002	6,916/ 34,580	15,292/ 55,875
Houses damaged	Families/ rooms	129,000/ 516,000	/	14,000/ 34,452	8,840/ 17,680	/
Crops damaged	hectare	409,000	22,800	7,860	22,761	21,601
Crops destroyed	hectare	118,200	13,300	1,520	3,568	12,516
Loss of livestock	head	/	50,000	8,630	/	/
Economic loss	Million yuan	7,069	850	482	535	1,117

IV. TARGETED BENEFICIARIES

Locations for Proposed Response

Hunan Province: Xinhua, Lianyuan, Anhua and Xinhua Counties

Guizhou Province: Qingzhen

Guangxi Province: Xiangzhou, Zhaoping, Pingnan and Teng counties

These locations have been selected as they are the areas the worst affected by the flooding.

Beneficiaries selected in Hunan and Guizhou Provinces: About 20,000 people – vulnerable men and women, children and the elderly – in about 5,000 families in Xinshao, Lianyuan, Xinhua and Anhua in Hunan Province and Qingzhen in Guizhou Province.

Beneficiaries in Guangxi Province: two thousand five hundred families rendered homeless in the selected counties.

Criteria Utilised in Beneficiary Selection

- Families rendered homeless by the floods
- Evacuated families - families whose houses had collapsed or were so badly damaged they are uninhabitable. Tents have been provided to some of the families while others are living with relatives or neighbours.
- Families with loss of at least two thirds of their total crops

V. PROPOSED EMERGENCY ASSISTANCE & IMPLEMENTATION

GOAL & OBJECTIVES

Goal: to alleviate the suffering and help meet the basic needs of about 5,000 families rendered homeless and/or seriously affected by the floods in Hunnan and Guizhou Provinces; and 2,500 families in Guangxi Province.

Objectives:

- To provide medicine against water borne diseases in Hunnan, Guizhou and Guangxi Provinces;
- To provide 15 kilos of food rice to 10,000 individuals in about 2,500 homeless, evacuated and severely affected families in Hunnan and Guizhou Provinces; and 15 kilos of food rice to 5,000 people in 2,500 families in Guangxi Province.
- To provide one quilt each to 2,000 families in Hunnan and Guizhou Provinces as well as 2,000 families in Guangxi Province ;

NB. Due to the slow response to the original appeal it has been agreed that this revision includes an increased amount for emergency relief items only (medicines, food rice and quilts) to include distribution in Guangxi Province. The rehabilitation components have not been increased, but will also include Guangxi Province – in addition to Hunnan and Guizhou Provinces - should funding allow.

- Provision of one mosquito net each to 2,000 families;
- Reconstruction assistance for 400 houses for 400 families;
- Reconstruction assistance for 6 school buildings;
- Reconstruction assistance for 5,000 meters of irrigation canals.

CRISIS PERIOD

MEDICINES

Medicines will be distributed through the County Health Office and Village Health Workers to deal with water borne diseases. Amity plans to provide medicines for around 1,500 families in Hunnan and Guizhou and around 1,000 individuals in Guanxi Province. The lump sum given in the budget is based on a cost of 20 Yuan per family.

FOOD RICE

15 kilos of rice will be distributed to 10,000 individuals in about 2,500 severely affected, homeless and evacuated families in Hunnan and Guizhou and 5,000 individuals in Guangxi. The rice will be of local produce.

QUILTS

One quilt per family will be distributed to 4,000 families. The quilts are 1.8 meters wide, 2 meters long, cotton wadding and 3 kilograms in weight.

MOSQUITO NETS

One mosquito net per family will be distributed to 2,000 families in Hunnan, Guizhou and Guangxi Province. The mosquito nets are 2.8 square meters in size and made of cotton and fibre.

Relief materials will be transported from the supplier's warehouse to the target townships, then to each of the target villages. There, they will be distributed directly to the individual families. While relief materials are delivered, beneficiaries will be required to sign their name and affix their seals or fingerprint on Amity Relief Material Distribution Registers prepared beforehand. The signed registers will then be put up on the walls of Village Halls together with assistance and beneficiaries' selection criteria for public surveillance.

REHABILITATION

If funding permits, Amity will select villages and families who are the most in need of this support in all three provinces.

RECONSTRUCTION OF HOUSES

The need for assistance related to reconstruction is vast as the most vulnerable will be unable to reconstruct their homes without help. Amity has planned to assist 400 families with the rebuilding of their houses.

House reconstruction will follow a standard design – built of bricks and cement with a floor space of about 80 to 100 m². Each house will cost about 20,000 yuan (about USD 2,421).

Of the total amount needed to reconstruct a house, the local government will contribute 5,000 yuan (about USD 605). The beneficiary family will also contribute half of the required costs in addition to the used materials from the collapsed houses. The families will also provide the labour needed in reconstruction. Amity Foundation is planning to provide 5,000 yuan (about USD 605) per house.

Those families unable to contribute the US\$ 1,200 to complete the reconstruction of their homes will be able to apply for loans from the local bank. The most vulnerable, poor families will get preferential treatment through Amity and the local authorities in order to be able to complete their homes.

Amity's implementing partners, Hunan Overseas Friendship Association, Guizhou Democratic Construction Association and Guangxi Overseas Friendship Association will provide technical

expertise and carry out quality control of the building.

RECONSTRUCTION OF SCHOOLS

Many schools have collapsed due to the snowstorms earlier in the year. Amity plans to assist 6 schools using the standard design, with a floor space of about 500 m², steel and cement framework, built with bricks and cement.

Based on the experience gained from Amity's 'Collapsed School Building Reconstruction Project', it is estimated that an amount of 700 yuan (about USD 85) is required to rebuild one square meter. Local government authorities will contribute half the funds, beneficiary communities will also contribute a small amount in addition to the labour and the used materials from the old buildings. Amity is planning to provide 300 yuan (about USD 36) for each square meter.

In order to ensure good progress funds will only be released in stages according to the progress of the project.

RECONSTRUCTION OF IRRIGATION CANALS

Irrigation canals will be built with stones and cement. Each cubic metre of work completed on the irrigation canals will cost around 180 yuan (about USD 21.8). The local authorities will contribute about 60 yuan (US\$ 7.3). Beneficiary communities will also contribute a small amount in addition to the labour required. Amity is planning to assist with 60 yuan per cubic meter. To ensure good progress, funding will be released in stages according to the progress.

Procurement: Relief materials will be purchased locally. In order to ensure the quality and to achieve cost effectiveness, three potential suppliers will be invited to give quotes. The supplier will be decided based on comparison between the quality, the price, the supply period and the service they offer.

Prioritisation: should the appeal target not be reached, priorities will be in the following order: distribution of emergency relief items, rebuilding of houses, school buildings and irrigation canals.

VI. ADMINISTRATION, FINANCE, MONITORING & REPORTING

Administration

Amity Foundation works in close co-operation with its local partners. However, Amity is the main operating body throughout the relief efforts. It supervises and monitors during the whole operation process and it checks that the relief funds are used as planned. In order to effectively implement the relief work, Amity will work through a local partner, or set up a project office, which will be responsible for co-ordinating resources. This partner will provide information on the actual situation in the target areas. It will work with Amity to co-ordinate, design, and implement relief work, and to procure and distribute relief materials. In the course of implementation of relief work, adjustments will be made based on the feedback from the implementation group, consultations with different sources and first hand information obtained from the field trips made by Amity relief staff.

Finance

Amity Foundation is responsible for finance management. In order to ensure that the relief funds are used as planned, it has been agreed with Amity's local partners that they will initially pay the emergency relief materials. They will then be reimbursed later by Amity when the relief materials have been distributed and when the following receipts have been received and checked.

- Purchase receipts (with tax bureau seals) provided by the suppliers which clearly state the total amount/number, the unit cost and the total cost of the bought materials;
- Receipts provided by beneficiary townships which clearly state the total amount/number of the emergency relief materials they have received (with township government seals);
- Receipts provided by beneficiary villages which clearly state the total amount/number of the emergency relief materials they have received (with village government seals);
- Relief Material Distribution Registers with names of the beneficiary families, number of family members, name and amount/number of assistance items each family receives, and their signatures and seals.

For construction of houses, village schools and irrigation facilities, it is agreed between Amity and its local partner that Amity's funds will be released by stages. One third of the funds will be released when construction starts. Another one third released when construction is half done. The last one third will be released when construction is completed and when completion inspection shows that all technical specifications are met and quality requirements satisfied.

Jiangsu Huahong Certified Public Accountants will audit this appeal. They follow the procedures and regulations set by the Central Government.

Monitoring

Amity and its local partners will closely monitor the overall process of the relief work. One of the measures taken to monitor the work is that beneficiary townships and villages will be requested to make public the assistance criteria, beneficiaries, selection criteria, as well as the assistance they each receive. Furthermore, Amity and its local partners will make field visits during and following the relief and rehabilitation activities to ensure that the funding and relief items have been distributed as planned.

Reporting

Amity is responsible for preparation of all reporting according to ACT Reporting Guidelines.

Reporting Schedule

- Interim narrative and financial reports to be received by ACT CO by 31 January 2006 i.e. within one month following mid-term of project.
- Final narrative and financial reports to be received by ACT CO by 31 August 2006 i.e. within two months of end of project.
- Audit report to be received by ACT CO no later than 30 September 2006 i.e. within three months of end of project.

VII. IMPLEMENTATION SCHEDULE

July 2005 to June 2006

VIII. CO-ORDINATION

Amity will work in close collaboration with the local government authorities.

IX. BUDGET

	US\$
Disciples of Christ: Week of compassion	6,000
Finnish Evangelical Lutheran Church	12,138
Church of the Brethren	5,000
Presbyterian Disaster Assistance	15,000
Diakonishes Werk	<u>35,782</u>
TOTAL INCOME	73,920

ESTIMATED EXPENDITURE

<u>Description</u>	<u>Type of</u>	<u>No. of</u>	<u>Unit Cost</u>	<u>Revised Bud 5</u>	<u>Origin Bud</u>	<u>Budget</u>
	<u>Unit</u>	<u>Unit</u>	<u>CNY</u>	<u>July</u>	<u>US\$</u>	<u>USD</u>
				<u>CNY</u>		
EMERGENCY ASSISTANCE						
HUNNAN & GUIZHOU						
Medicines	families	1,500	20.00	30,000	3,632	3,632
rice	kilo	150,000	2.50	375,000	45,400	45,400
quilts	sheet	2,000	100.00	200,000	24,213	24,213
mosquito net	sheet	2,000	40.00	80,000	9,685	9,685
<i>Sub total</i>				685,000	82,930	82,930
GUANGXI PROV.						
Medicines	Families	1,000	20.00	20,000	0	2,421
Rice	Kilo	75,000	2.50	187,500	0	22,700
Quilts	Quilt	2,000	100.00	200,000	0	24,213
<i>Sub total</i>				407,500	0	49,334
Rehabilitation						
houses	house	400	5,000.00	2,000,000	242,131	242,131
schools	school	6	150,000.00	900,000	108,959	108,959
irrigation canals	meter	5,000	60.00	300,000	36,320	36,320
<i>Sub total</i>				3,200,000	387,409	387,409
<i>Transportation fee</i>				30,000	3,632	3,632
<i>Audit fee</i>				2,000	242	242
<i>Administration fee (10%).</i>				432,450	47,421	52,355
TOTAL ESTIMATED EXPENDITURE				4,756,950	521,634	575,902
Less Income						73,920
BALANCE REQUESTED FROM ACT ALLIANCE				4,707,390		501,982
Exchange rate:	1 USD =	8.26	yuan			
Actual		8.26				

Note: Administration costs are based on 10% of project costs which was decided in a meeting of the European Network of Amity Partners in 2004. This was further agreed in the World Christian Council Assistance Meeting.